

# Hawaii Highway Safety Improvement Program 2016 Annual Report

Prepared by: HI

## **Disclaimer**

#### Protection of Data from Discovery & Admission into Evidence

23 U.S.C. 148(h)(4) states "Notwithstanding any other provision of law, reports, surveys, schedules, lists, or data compiled or collected for any purpose relating to this section [HSIP], shall not be subject to discovery or admitted into evidence in a Federal or State court proceeding or considered for other purposes in any action for damages arising from any occurrence at a location identified or addressed in the reports, surveys, schedules, lists, or other data."

23 U.S.C. 409 states "Notwithstanding any other provision of law, reports, surveys, schedules, lists, or data compiled or collected for the purpose of identifying, evaluating, or planning the safety enhancement of potential accident sites, hazardous roadway conditions, or railway-highway crossings, pursuant to sections 130, 144, and 148 of this title or for the purpose of developing any highway safety construction improvement project which may be implemented utilizing Federal-aid highway funds shall not be subject to discovery or admitted into evidence in a Federal or State court proceeding or considered for other purposes in any action for damages arising from any occurrence at a location mentioned or addressed in such reports, surveys, schedules, lists, or data."

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## **Executive Summary**

State of Hawaii 2016 U.S.C. 148(g) Annual Highway Safety Improvement Program Report

#### Introduction

The Highway Safety Improvement Program (HSIP) is a core Federal-aid program with the purpose of achieving a significant reduction in fatalities and serious injuries on all public roads. As per 23 U.S.C. 148(h) and 23 CFR 924.15, States are required to report annually on the progress being made to advance HSIP implementation and evaluation efforts. The format of this report is consistent with the HSIP MAP-21 Reporting Guidance dated February 13, 2013 and consists of four sections: program structure, progress in implementing HSIP projects, progress in achieving safety performance targets, and assessment of the effectiveness of the improvements.

#### **Program Structure**

#### **Program Administration**

How are Highway Safety Improvement Program funds allocated in a State?

Central

#### Describe how local roads are addressed as part of Highway Safety Improvement Program.

High accident listings and accident data for county roads are submitted to the county offices for internal design use. Local agencies can submit project proposals to be considered on the Statewide Transportation Improvement Program (STIP) and the projects can be funded through HSIP funds if they are cost-effective. In addition, HRRRP Funds are offered to the counties.

Identify which internal partners are involved with Highway Safety Improvement Program planning.

Design Planning Maintenance Operations Governors Highway Safety Office

Other-Highway Safety Office assists with the management of non-infrastructure HSIP funds.

#### Briefly describe coordination with internal partners.

The HSIP projects are initiated through the analysis of crash data and traffic volume counts obtained by the Planning Branch. The HSIP project locations are evaluated to determine if other projects submitted by internal partners (Design, Planning, Maintenance, or Operations) can be coordinated or project scope can be incorporated within existing projects.

Internal partners assist with project selection preparation of preliminary project scope through field investigations. Partners from the offices of design, maintenance and law enforcement participate in the prelimanary project scope.

Identify which external partners are involved with Highway Safety Improvement Program planning.

Local Government Association Other-Police departments

Identify any program administration practices used to implement the HSIP that have changed since the last reporting period.

Other-Police involvement in preliminary project scoping.

Describe any other aspects of Highway Safety Improvement Program Administration on which you would like to elaborate.

Statewide projects are submitted to be considered on the STIP.

Focus is more on corridor low-cost safety improvements versus black spots.

#### **Program Methodology**

Select the programs that are administered under the HSIP.

Crash Data

Program: **Crash Data Date of Program Methodology:** 9/9/2006

#### What data types were used in the program methodology?

Crashes Exposure Roadway

All crashes Volume

#### What project identification methodology was used for this program?

Crash frequency Crash rate

Other-Crash severity

#### Are local roads (non-state owned and operated) included or addressed in this program?

If yes, are local road projects identified using the same methodology as state roads?

If no, describe the methodology used to identify local road projects as part of this program.

The listings for county roads are ranked according to the accident frequency instead of the rates because of the lack of traffic volume data.

#### How are highway safety improvement projects advanced for implementation?

Other-Submitted to be included in the STIP. Follow with collaboration with Districts.

Select the processes used to prioritize projects for implementation. For the methods selected, indicate the relative importance of each process in project prioritization. Enter either the weights or numerical rankings. If weights are entered, the sum must equal 100. If ranks are entered, indicate ties by giving both processes the same rank and skip the next highest rank (as an example: 1, 2, 2, 4).

Rank of Priority Consideration

Ranking based on B/C 2 Available funding 3 **Cost Effectiveness** 1 What proportion of highway safety improvement program funds address systemic improvements?

0%

What process is used to identify potential countermeasures?

Engineering Study

Identify any program methodology practices used to implement the HSIP that have changed since the last reporting period.

Other-None

Describe any other aspects of the Highway Safety Improvement Program methodology on which you would like to elaborate.

During this period, run off roadway and median crossover type accidents were targeted. HDOT is currently focusing on reducing fatalities and serious injury type accidents by implementing low-cost safety improvement projects along corridors with a history of these types of accidents. In Hawaii, these types of accidents have a greater potential of reducing fatalities and serious injury accidents cost-effectively, in comparison to "black spot" type projects. HDOT is collaborating with the University of Hawaii to develop a Systemic Roadway Departure Plan. With the development of this plan, HDOT hopes to address more systemic safety improvements with proven low-cost safety countermeasures.

There was a change in the High Risk Rural Road Methodology from Rural Major/Minor Collectors to Rural Roads.

## **Progress in Implementing Projects**

#### **Funds Programmed**

Reporting period for Highway Safety Improvement Program funding.

Federal Fiscal Year

#### Enter the programmed and obligated funding for each applicable funding category.

Funding Category	Programmed*		Obligated	
HSIP (Section 148)	\$7,819,154.00	62 %	\$6,594,254.00	58 %
HRRRP (SAFETEA-LU)	\$0.00	0 %	\$0.00	0 %
Penalty Transfer - Section 154	\$1,800,614.00	14 %	\$1,800,614.00	16 %
Penalty Transfer – Section 164	\$1,800,614.00	14 %	\$1,783,690.00	16 %
Other Other RHCP	\$1,098,900.00	9 %	\$1,098,900.00	10 %
Totals	\$12,519,282.00	100%	\$11,277,458.00	100%

How much funding is programmed to local (non-state owned and operated) safety projects? \$0.00

How much funding is obligated to local safety projects? \$0.00

How much funding is programmed to non-infrastructure safety projects? \$1,950,000.00 How much funding is obligated to non-infrastructure safety projects? \$1,950,000.00

How much funding was transferred in to the HSIP from other core program areas during the reporting period?

\$3,601,228.00

How much funding was transferred out of the HSIP to other core program areas during the reporting period?

\$0.00

Discuss impediments to obligating Highway Safety Improvement Program funds and plans to overcome this in the future.

The penalty transfer is impacting the HSIP core obligation rate. Our administration plans to introduce legislation to attain compliance. We would like to have more projects initiated and assigned for design and construction. There is an inability of design staff to handle the workload. Areas such as: 106, right-of-way, and environmental requirements delay projects.

Describe any other aspects of the general Highway Safety Improvement Program implementation progress on which you would like to elaborate.

Progress of all HSIP projects is monitored very closely. HSIP program staff follow-up with project managers and fiscal staff on a regular basis to track project schedules and make adjustments and modifications to the program to minimize the potential for lapsing funds, as well as spend HSIP funds efficiently.

## **General Listing of Projects**

List each highway safety improvement project obligated during the reporting period.

Project	Improveme nt Category	Outpu t	HSIP Cost	Total Cost	Funding Categor	Functional Classificatio	AADT	Spee d	Roadway Ownershi	Relationship	to SHSP
	0 .	y n			р	Emphasis Area	Strategy				
Guardrail & Shoulder Improvement s at Various Loc	Shoulder treatments Shoulder treatments - other	27 Miles	254090 3	254090 3	Penalty Transfer – Section 164	Urban Principal Arterial - Interstate		50	State Highway Agency	Roadway Departure	Improve the design and operation
H-1 G & S Improvement s, Middle St - Punchbowl St	Shoulder treatments Shoulder treatments - other	3.1 Miles	212437 6	212437 6	HSIP (Section 148)	Urban Principal Arterial - Interstate	14061 4	50	State Highway Agency	Roadway Departure	Improve the design and operation
Kamehameha Hwy Safety Improve, Kahana Rd Kaaawa Br	Roadway Rumble strips - edge or shoulder	2.7 Miles	162508 1	162508 1	HSIP (Section 148)	Urban Principal Arterial - Other	13050	35	State Highway Agency	Lane Departure	Install rumble strips
Farrington Hwy Resurfacing, Kili Dr - Yokohama Dr	Roadway Rumble strips - edge or shoulder	5.5 Miles	243398 0	243398 0	HSIP (Section 148)	Rural Principal Arterial - Other	3050	45	State Highway Agency	Lane Departure	Install rumble strips
Keeau-Pahoa Rd Shoulder Lane Conversion,	Roadway Roadway - other	2 Miles	552542	552542	HSIP (Section 148)	Urban Minor Arterial	20700	55	State Highway Agency	Intersection s	Incorporat e designs that reduce

Ph 1 & 2											conflict
Kuhio Hwy Safety Improv, vic of Wailapa Rd- Kapaka	Roadway Rumble strips - edge or shoulder	5.7 Miles	67500	67500	HSIP (Section 148)	Rural Minor Arterial	13667	50	State Highway Agency	Lane Departure	Install rumble strips
HSIP Non- Infrastructure Funding Program	Non- infrastructur e		195000 0	195000 0	Penalty Transfer - Section 154				All Emphasis Areas	Education and Enforceme nt	

## **Progress in Achieving Safety Performance Targets**

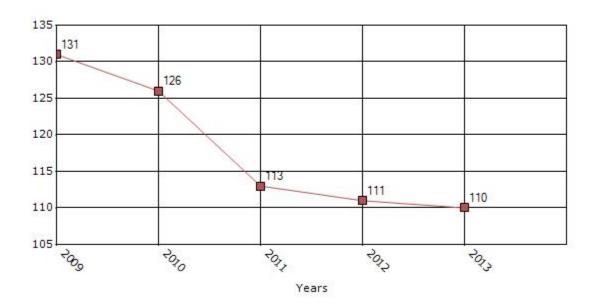
## **Overview of General Safety Trends**

Present data showing the general highway safety trends in the state for the past five years.

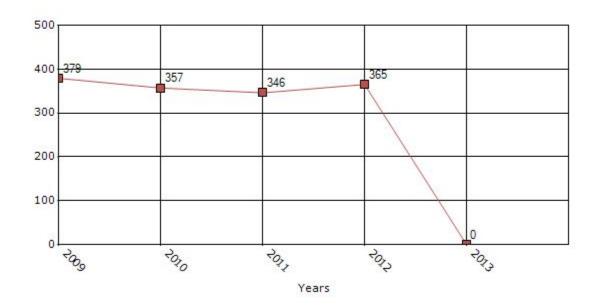
Performance Measures*	2009	2010	2011	2012	2013
Number of fatalities	131	126	113	111	110
Number of serious injuries	379	357	346	365	
Fatality rate (per HMVMT)	1.29	1.24	1.13	1.11	1.1
Serious injury rate (per HMVMT)	3.74	3.53	3.45	3.66	

<sup>\*</sup>Performance measure data is presented using a five-year rolling average.

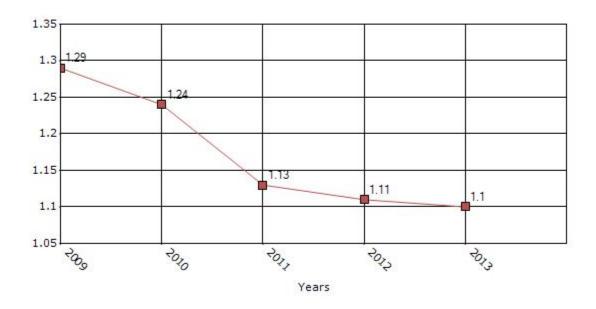
## Number of Fatalities for the Last Five Years 5-yr Average Measure Data



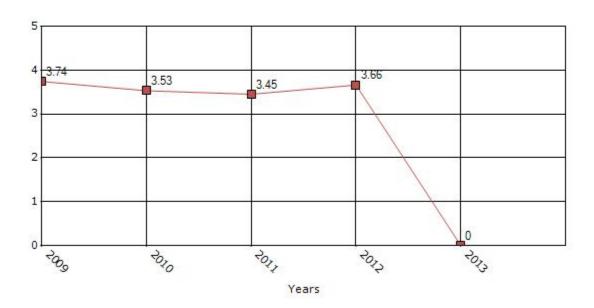
## Number of Serious Injuries for the Last Five Years 5-yr Average Measure Data



Rate of Fatalities for the Last Five Years 5-yr Average Measure Data



# Rate of Serious Injuries for the Last Five Years 5-yr Average Measure Data



To the maximum extent possible, present performance measure\* data by functional classification and ownership.

#### Describe any other aspects of the general highway safety trends on which you would like to elaborate.

We are currently addressing the timeliness of our data. Due to previous manpower shortage, it was difficult to keep up with the workflow. We were able to fill all vacancies within our section and have reshifted our priorities to increase the timeliness of the database. We also are in the process of soliciting a vendor through an RFP to upgrade our current obsolete database, replace it with a more robust system, and address the backlog of data. Data for next year's report should reflect more current data years.

#### **Application of Special Rules**

Present the rate of traffic fatalities and serious injuries per capita for drivers and pedestrians over the age of 65.

Older Driver	2010	2011	2012	2013	2014
Performance Measures					
Fatality rate (per capita)	0.092	0.082	0.08	0.078	0.076
Serious injury rate (per capita)	0.27	0.26	0.27		
Fatality and serious injury rate (per capita)	0.36	0.34	0.35		

<sup>\*</sup>Performance measure data is presented using a five-year rolling average.

Calculation Rate for 2008-2012 Fatality and Serious Injury Rate for Older Drivers and Pedestrians -

[(F+SI 2008 Drivers and Pedestrians 65 years of age and older/2008 population figure) +

(F+SI 2009 Drivers and Pedestrians 65 years of age and older/2009 population figure) +

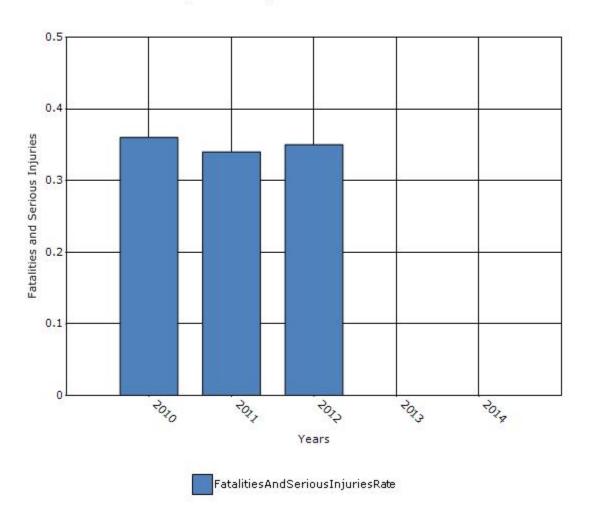
(F+SI 2010 Drivers and Pedestrians 65 years of age and older/2010 population figure) +

(F+SI 2011 Drivers and Pedestrians 65 years of age and older/2011 population figure) +

(F+SI 2012 Drivers and Pedestrians 65 years of age and older/2012 population figure)]/5

\* Please note that more current data is uavailable at this time. We are addressing the timeliness of our data and plan to have more to report next year. Figure in 2014 Fatality and serious injury rate is incorrect but program would not allow me continue without entering a number.

## Rate of Fatalities and Serious injuries for the Last Five Years 5-yr Average Measure Data



Does the older driver special rule apply to your state?

Yes

If yes, describe the approach to include respective strategies to address the increase in those rates in the State SHSP.

With the updated SHSP plan completed, we will look into introducing this concern as a new potential

emphasis area in the future.

Unable to conclude if older driver special rule still applies to Hawaii since older data was used.

# Assessment of the Effectiveness of the Improvements (Program Evaluation)

What indicators of success can you use to demonstrate effectiveness and success in the Highway Safety Improvement Program?

Benefit/cost

If 'benefit/cost', indicate the overall Highway Safety Improvement Program benefit/cost ratio.

Ratio greater than 1. No specific ratio value used for comparison.

What significant programmatic changes have occurred since the last reporting period?

Shift Focus to Fatalities and Serious Injuries

Briefly describe significant program changes that have occurred since the last reporting period.

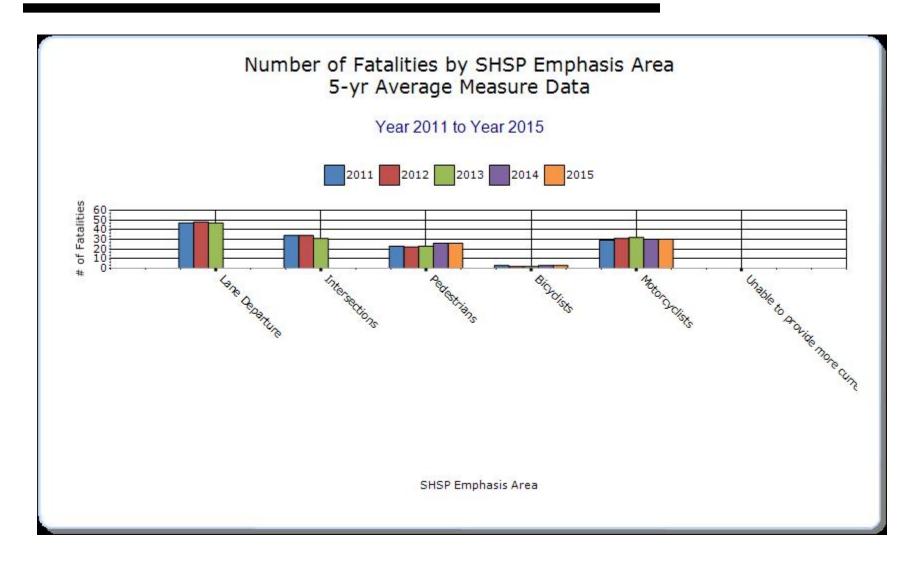
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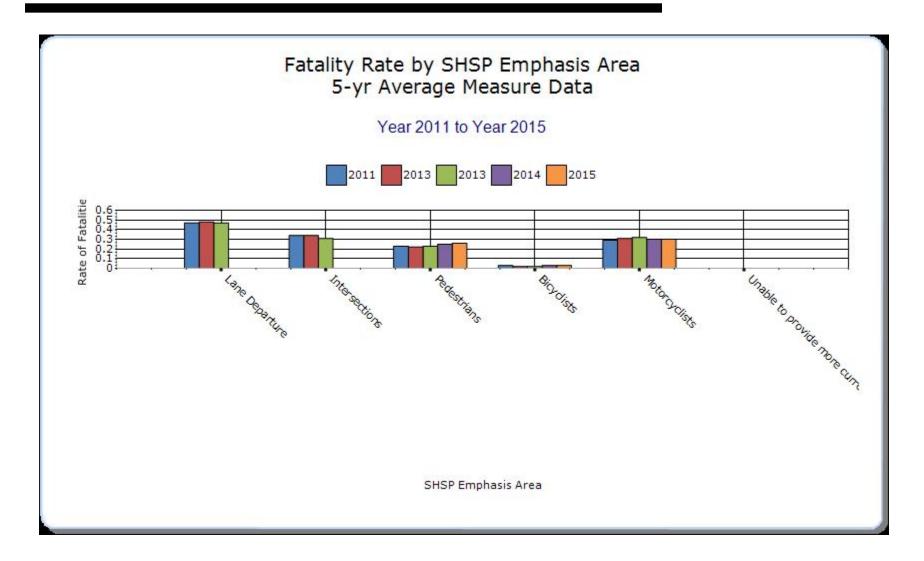
## **SHSP Emphasis Areas**

For each SHSP emphasis area that relates to the HSIP, present trends in emphasis area performance measures.

## Year - 2015

HSIP-related SHSP Emphasis Areas	Target Crash Type	Number of fatalities	Number of serious injuries	Fatality rate (per HMVMT)	Serious injury rate (per HMVMT)	Other- 1	Other- 2	Other- 3
Pedestrians	Vehicle/pedestrian	26		0.26				
Bicyclists	Vehicle/bicycle	3		0.03				
Motorcyclists	Motorcycles	30		0.3				
Unable to provide more								
current data at this time								



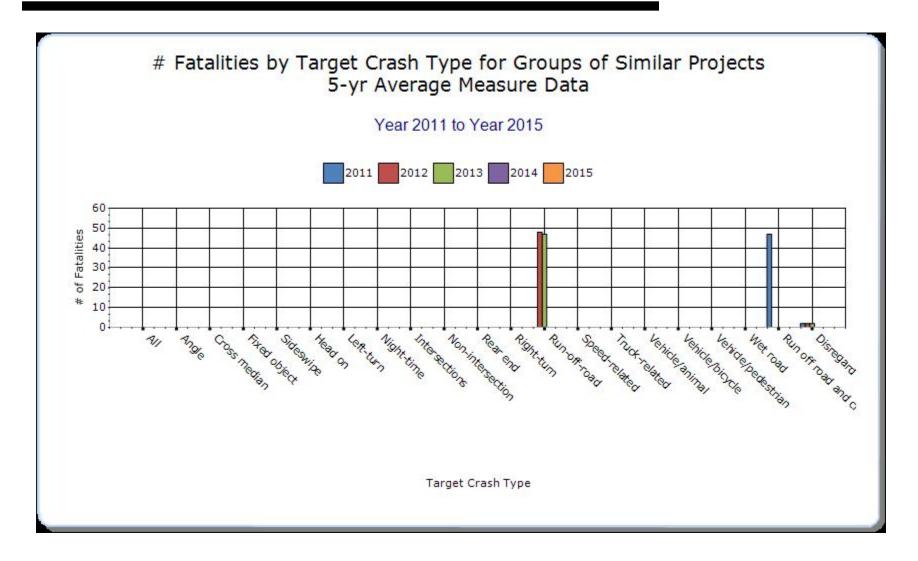


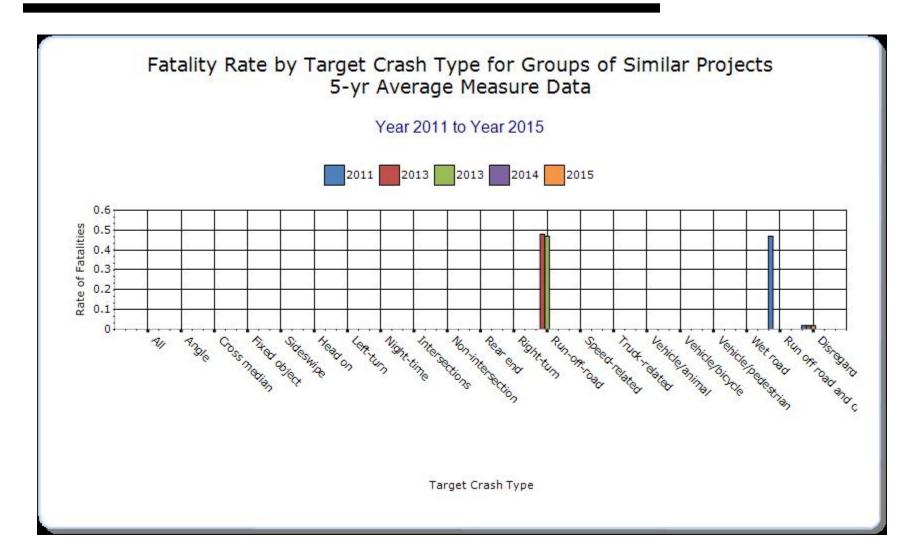
**Groups of similar project types** 

Present the overall effectiveness of groups of similar types of projects.

## Year - 2013

HSIP Sub-program Types	Target Crash Type	Number of fatalities	Number of serious injuries	Fatality rate (per HMVMT)	Serious injury rate (per HMVMT)	Other- 1	Other- 2	Other- 3
Unable to provide more current data at this time								
Backplates with retroreflective borders	Disregard traffic signal	2		0.02				
Milled rumble strips	Run-off-road	47		0.47				



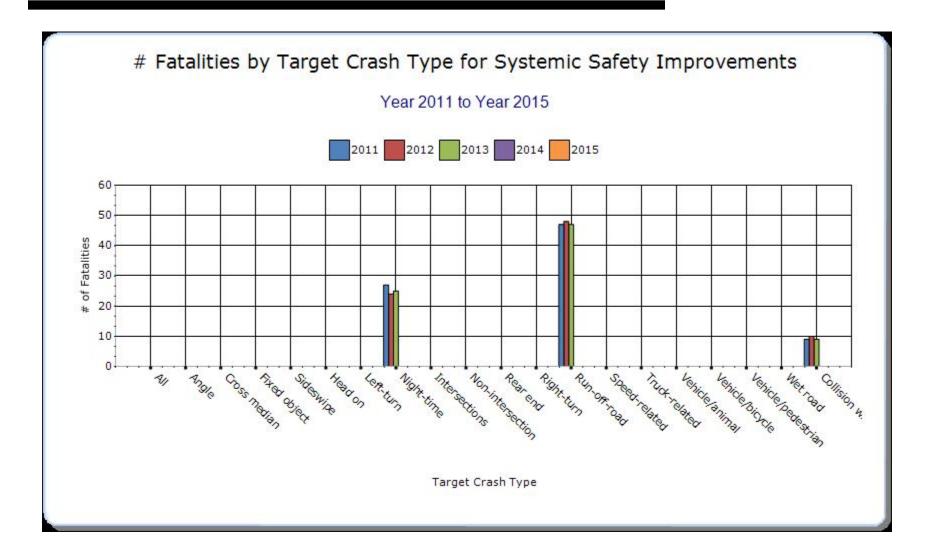


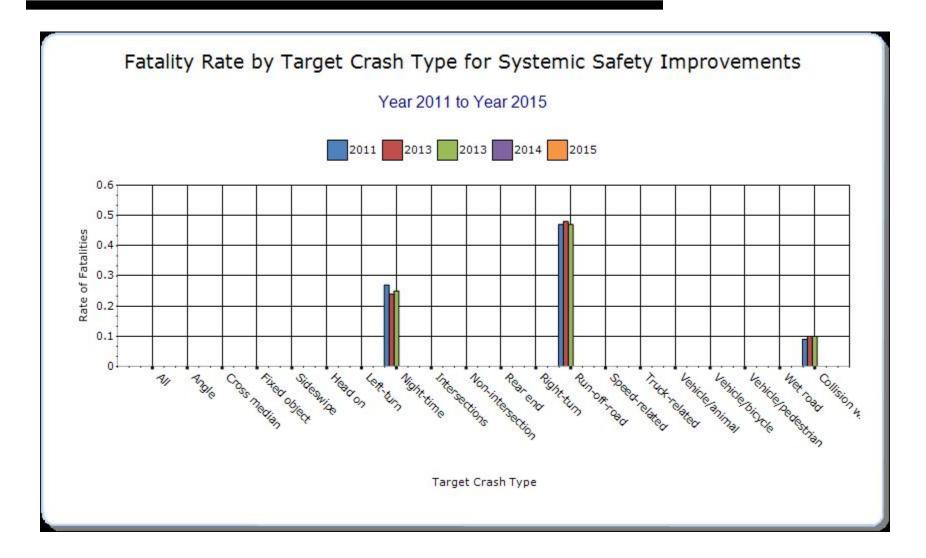
**Systemic Treatments** 

### Present the overall effectiveness of systemic treatments.

## Year - 2013

Systemic improvement	Target Crash Type	Number of fatalities	Number of serious injuries	Fatality rate (per HMVMT)	Serious injury rate (per HMVMT)	Other- 1	Other- 2	Other-
Unable to provide more current data at this time								
Upgrade Guardrails	Collision with guardrail	9		0.1				
Install/Improve Lighting	Night-time	25		0.25				
Rumble Strips	Run-off-road	47		0.47				





Describe any other aspects of the overall Highway Safety Improvement Program effectiveness on which you would like to elaborate.

The State of Hawaii considers fatal and serious injury accidents for all analyses along with the total number of major traffic accidents. We will be working towards providing more of the requested data with next year's submittal.

## **Project Evaluation**

Provide project evaluation data for completed projects (optional).

Location	Improvement Category	Improvement Type	Fatal	Bef-All Injuries	Bef- Total	Fatal	Aft-All Injuries	Aft- PDO	Total	Evaluation Results (Benefit/ Cost Ratio)
Choose option not to report at this time										

## **Optional Attachments**

Sections Files Attached

### **Glossary**

**5 year rolling average** means the average of five individual, consecutive annual points of data (e.g. annual fatality rate).

**Emphasis area** means a highway safety priority in a State's SHSP, identified through a data-driven, collaborative process.

**Highway safety improvement project** means strategies, activities and projects on a public road that are consistent with a State strategic highway safety plan and corrects or improves a hazardous road location or feature or addresses a highway safety problem.

**HMVMT** means hundred million vehicle miles traveled.

**Non-infrastructure projects** are projects that do not result in construction. Examples of non-infrastructure projects include road safety audits, transportation safety planning activities, improvements in the collection and analysis of data, education and outreach, and enforcement activities.

**Older driver special rule** applies if traffic fatalities and serious injuries per capita for drivers and pedestrians over the age of 65 in a State increases during the most recent 2-year period for which data are available, as defined in the Older Driver and Pedestrian Special Rule Interim Guidance dated February 13, 2013.

**Performance measure** means indicators that enable decision-makers and other stakeholders to monitor changes in system condition and performance against established visions, goals, and objectives.

**Programmed funds** mean those funds that have been programmed in the Statewide Transportation Improvement Program (STIP) to be expended on highway safety improvement projects.

**Roadway Functional Classification** means the process by which streets and highways are grouped into classes, or systems, according to the character of service they are intended to provide.

**Strategic Highway Safety Plan (SHSP)** means a comprehensive, multi-disciplinary plan, based on safety data developed by a State Department of Transportation in accordance with 23 U.S.C. 148.

**Systematic** refers to an approach where an agency deploys countermeasures at all locations across a system.

**Systemic safety improvement** means an improvement that is widely implemented based on high risk roadway features that are correlated with specific severe crash types.

**Transfer** means, in accordance with provisions of 23 U.S.C. 126, a State may transfer from an apportionment under section 104(b) not to exceed 50 percent of the amount apportioned for the fiscal year to any other apportionment of the State under that section.